

2012

Equality Analysis Guidance and Form



Brent Council Equality Analysis Form

Please contact the Corporate Diversity team before completing this form. The form is to be used for both predictive Equality Analysis and any reviews of existing policies and practices that may be carried out.

Once you have completed this form, please forward to the Corporate Diversity Team for auditing. Make sure you allow sufficient time for this.

1. Roles and Responsibilities: please refer to stage 1 of the guidance	
Directorate: Regeneration and Major Projects Service Area: Regeneration	Person Responsible: Name: Noreen Twomey Title: Project Manager South Kilburn Contact No: 020 8937 6482 Signed: Noreen Twomey
Name of policy: South Kilburn Regeneration Programme	Date analysis started: 09-01-13 Completion date: 08-05-13 Review date:
Is the policy: <input type="checkbox"/> New <input checked="" type="checkbox"/> Old	Auditing Details: Name: Eoin Quiry Title: Senior Practitioner (Diversity) Date: 08-05-13 Contact No: 020 8937 1623 Signed: Eoin Quiry
Signing Off Manager: responsible for review and monitoring Name: Abigail Stratford Title: Programme Manager South Kilburn Date: 08-05-13 Contact No: 020 8937 1026 Signed: Abigail Stratford	Decision Maker: Name individual /group/meeting/ committee: Executive Committee Date: 20 th May 2013

2. Brief description of the policy. Describe the aim and purpose of the policy, what needs or duties is it designed to meet? How does it differ from any existing policy or practice in this area?

Please refer to stage 2 of the guidance.

South Kilburn Regeneration Programme

The regeneration programme aims to change South Kilburn into a sustainable and mixed community by delivering 2,400 new high quality homes, improved open spaces, new shops, new health facilities and a new consolidated school. The South Kilburn programme comprises of four phases. Phase 1 is already being delivered on site. Approvals were given by the Executive in April 2013 to further progress Phase 2 and Phase 3 of the regeneration programme. Additional approvals are being sought at this stage to further progress Phase 2b of the regeneration programme. Phase 2b comprises existing blocks Gloucester House, Durham Court, Masefield House and Wordsworth House.

Gloucester & Durham Architectural Design Team Appointment

The redevelopment of Gloucester House and Durham Court sites aims to deliver a high quality residential led development of approximately 214 new homes and an energy centre for the South Kilburn neighbourhood heating system. Executive approval is being sought to appoint a full architectural design team to develop detailed design and specification to RIBA Stage D+ for Gloucester House and Durham Court.

Statutory Consultation with Secure Tenants Occupying Properties in Phase 2b in relation to Ground 10A, CPO & draft Allocation Policy

From 27th March to 25th April 2013 the Council undertook a statutory consultation process to seek views from Secure Tenants with homes in Phase 2b, South Kilburn on the Council's proposals to:

- (i) seek the Secretary of State's consent pursuant to Part V of Schedule 2 to the Housing Act 1985 to the disposal and development of Phase 2b, South Kilburn for the purpose of Ground 10A of Schedule 2 to be used to obtain possession of dwellings occupied by Secure Tenants in Phase 2b
- (ii) make a Compulsory Purchase Order (CPO) on properties occupied by Secure Tenants with homes in Phase 2b
- (iii) seek views on the draft Allocation Policy which sets out the policy for the allocation of replacement homes to Secure Tenants currently living in homes within Phase 2b.

The Council proposed a draft Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn which set out the policy for the allocation of replacement homes to Secure Tenants currently living in homes within Durham Court, Gloucester House, Masefield House and Wordsworth House, South Kilburn which will be demolished as part of the South Kilburn regeneration programme.

The Council agreed an Allocation Policy for Phase 1 of the South Kilburn regeneration programme in 2010 which set out the Council's policy for seeking possession from Secure Tenants living in homes in Phase 1 (and which were to be

demolished as part of the South Kilburn regeneration programme).

The Council developed and consulted upon a new Allocation Policy specifically for Secure Tenants living in Phase 2b of the South Kilburn regeneration scheme as it proposes to use two legal processes to take possession of homes occupied by Secure Tenants in Phase 2b; (i) by court proceedings brought under Ground 10A of Schedule 2 of the Housing Act 1985; and (ii) by promoting a CPO under section 226(1)(a) of the Town and Country Planning Act 1990 on dwellings occupied by Secure Tenants in Phase 2b. Promotion of a CPO on properties occupied by Secure Tenants in Phase 2b is because the Council cannot be guaranteed to secure the regeneration of Phase 2b in a timely and efficient manner by the use of Ground 10A alone, as it did for Phase 1.

The draft Equality Analysis appended to the report to the Executive on the South Kilburn regeneration programme in April 2013 sought to assess, by reference to the protected characteristics, the impact of approval of these three proposals on those directly affected – Secure Tenants with homes in Phase 2b, South Kilburn. The Council has considered and responded to the representations it received as part of this consultation process, and has as a result updated the Equality Analysis and further refined the Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn.

3. Describe how the policy will impact on all of the protected groups:

Phase 2b of the South Kilburn regeneration programme will impact on the protected groups as follows:

1. Age:

- The impact of Secure Tenants having to move from their current homes in Phase 2b to a replacement home in accordance with the Allocation Policy to enable their current homes to be brought forward for development as part of the South Kilburn regeneration programme is likely to be greater for older Secure Tenants. 15% of Secure Tenants living in homes in Phase 2b or members of their households are aged 65 or over, compared to 8.6% of residents within the Kilburn ward. Packing, moving and unpacking is likely to be particularly difficult for such people. Older Secure Tenants may also suffer greater psychological effects, including stress and uncertainty, for example in relation to having to move and may rely more on neighbours and nearby family for support, and moving home may affect these support networks. One representor raised a comment about this issue through the consultation process. To mitigate this, the Council will ensure that the South Kilburn Re-housing Team will help each secure Tenant through the re-housing process. This will include identifying Secure Tenants' re-housing needs and requirements, informing them about the re-housing and move process, keeping them updated with the project and move timescales and supporting residents throughout the whole process. The Re-housing Team will be able to allocate additional support and services to assist older Secure Tenants when moving home. For example, offering a packing and

unpacking service to help older Secure Tenants with the move.

- In accordance with the Allocation Policy for Phase 2b, Secure Tenants will be made a suitable offer of alternative accommodation, depending on their household composition. From a point of view of age, older Secure Tenants who are single or in a couple, whose children have left home and who are occupying a large home will be offered a smaller home that meets their current housing need. However, the Needs Plus principle may be applicable. The Needs Plus principle is intended as an incentive for the loss of a larger property and adjusts the basic housing needs assessment to offer one bedroom more than the Secure Tenant would otherwise qualify for. The Needs Plus principle will only apply to Secure Tenants that satisfy both of the following:
 - 1) Secure Tenants living in a home with 3 bedrooms or more where the Secure Tenant's household has more bedrooms than are needed based on the housing needs assessment criteria set out above; and
 - 2) Secure Tenants that have the ability to pay the rent on a replacement home larger than they need.

For example:

A single person living in a 3 bedroom home will be offered a 2 bedroom replacement home if they have the ability to pay the rent on a replacement home larger than they need. However, the option of moving to a one bedroom replacement home will be open at the request of the Secure Tenant, subject to availability.

The Needs Plus principle is at the Council's discretion. The Council will determine which Secure Tenant is to be allocated a replacement home with one bedroom more than the Secure Tenant would otherwise qualify for.

- Younger Secure Tenants who are single or in a couple with children, who are over-crowded in their current homes within Phase 2b, will be offered a new property that meets their housing need. 3.4% of the occupants within Phase 2b are aged 0 to 4 and 16% are aged 5 to 19. This would be a positive impact to reduce overcrowding.
- As a result of comments from internal stakeholders in response to the consultation process, the Allocation Policy for Secure Tenants with homes in Phase 2b has been updated in relation to the age children of different sexes will be expected to share a bedroom, to ensure alignment with the borough-wide Allocation Policy. Paragraph 5.3.2 of the draft Allocation Policy, Phase 2b, set out that children of different sexes will be expected to share a bedroom up to the age of 7. In assessing the number of bedrooms required by a household, the Department of Work and Pensions applies the criteria that children of different sexes will be expected to share a bedroom up to the age of 10 years. In light of this, on 17th April 2013, a letter was sent to all Secure Tenants with homes in Phase 2b to advise, amongst other issues, the age children of different sexes will be expected to share a bedroom. A copy of the clarification letter is shown at Appendix 8 of the Executive report. On 22nd April 2013, the Executive approved an updated borough wide Allocation Policy which updated it so it now applies the same criteria as the Department of Work and Pensions in relation to the criteria that children of different sexes will be expected to share a bedroom. In response to the clarification letter sent on 17th April 2013, one representor responded on this issue through the consultation process to disagree with this proposed

change. It was noted in the response to this representor that the Allocation Policy for Phase 2b, South Kilburn must align with the borough wide Allocation Policy which has been amended to align with the borough wide Allocation Policy to say that children of different sexes will be expected to share a bedroom up to the age of 10. Where children of different sexes are above the age of 10, they will be allocated separate bedrooms. There are 13 children living within Phase 2b that are currently aged between 7 and 10 that may be affected by this change in policy.

- The replacement homes offered to Secure Tenants with homes in Phase 2b in accordance with the Allocation Policy will have better access (common areas, lifts, level access etc.) which would positively impact on older Secure Tenants with age-related mobility impairments, as well as parents with young children.
- Comments were received from representors in relation to Paragraph 9.1 of the draft Allocation Policy, Phase 2b, which outlined the rent levels of new affordable homes on South Kilburn. Secure Tenants will pay higher rents on their new replacement property than on their current home as the rents charged by Registered Providers (who will be the landlord of the new replacement properties), known as target rents; will be higher than those charged by the Council. Although Council rents are scheduled to converge with target rents in 2015-16, the rent levels on the new replacement dwellings will continue to be higher than the rent on their current home, as the target rent takes account of the size, location and condition of a dwelling. This point on the rent levels of new affordable homes on South Kilburn was clarified in a letter to all Secure Tenants with homes in Phase 2b on 17th April 2013, a copy of which is attached at Appendix 8 of the Executive report. The impact on Secure Tenants of paying higher rents on new replacement homes within South Kilburn than they currently pay to the Council on their existing home is likely to have less of an impact on older Secure Tenants who are in receipt of benefits as they will not be affected by the introduction of a Universal Credit being introduced as part of the Welfare Reform Act 2012.
- However, despite the potential adverse impact on Secure Tenants having to move from their current homes in Phase 2b to a replacement home in accordance with the proposed Allocation Policy, the South Kilburn Regeneration Programme aims to achieve a substantial improvement in the living conditions of existing tenants as well as delivering wider benefits such as improved open spaces, new shops, new health facilities and a new consolidated school. Once the initial upheaval of moving is over, the regeneration would have a positive impact on Secure Tenants.

2. Disability

- The impact of Secure Tenants having to move from their current homes in Phase 2b to a replacement home in accordance with the Allocation Policy for Phase 2b, to enable their current homes to be brought forward for development as part of the South Kilburn regeneration programme, is likely to be greater for Secure Tenants with a disability. Packing, moving and unpacking is likely to be particularly difficult for such people. Secure

Tenants with a disability may also suffer greater psychological effects, including stress and uncertainty. Further, Secure Tenants with a disability may rely more on neighbours and nearby family for support, and moving home may affect these support networks. Although comments were not received on this issue through the consultation process, to mitigate this, the South Kilburn Re-housing Team will offer additional support to Secure Tenants with a disability, similar to that described above in relation to older Secure Tenants. Replacement properties will be adapted in accordance with Occupational Therapist's assessments of the individual Secure Tenant or a member of their household.

- The impact of having to move from their current home in Phase 2b to a replacement home in accordance with the Allocation Policy for Phase 2b, to enable their current home to be brought forward for development as part of the South Kilburn regeneration programme, may be particularly difficult for Secure Tenants who suffer from mental illness. Where Secure Tenants have mental health difficulties the Re-housing Team will work with the Secure Tenants' existing support network/carers/GP to ensure that the necessary support and care is provided.
- However, as aforementioned, the South Kilburn Regeneration Programme aims to achieve a substantial improvement in the living conditions of existing tenants as well as delivering wider benefits such as improved open spaces, new shops, new health facilities and a new consolidated school. Once the initial upheaval of moving is over, the regeneration would ultimately have a positive impact on Secure Tenants who are disabled.

3. Gender Reassignment

- In accordance with the Allocation Policy for Secure Tenants with homes in Phase 2b, Secure Tenants will be made one suitable offer of alternative accommodation within South Kilburn, outside South Kilburn (but in the south of the borough where possible) or outside of Brent, at the request of the Secure Tenant. This will assist Secure Tenants with protected characteristics to maintain existing support networks. It is not anticipated that the Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn would have any particular impact on Secure Tenants with this protected characteristic as compared with other Secure Tenants.

4. Marriage and Civil Partnership

- It is not anticipated that the Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn would have any particular impact on Secure Tenants with this protected characteristic as compared with other Secure Tenants.

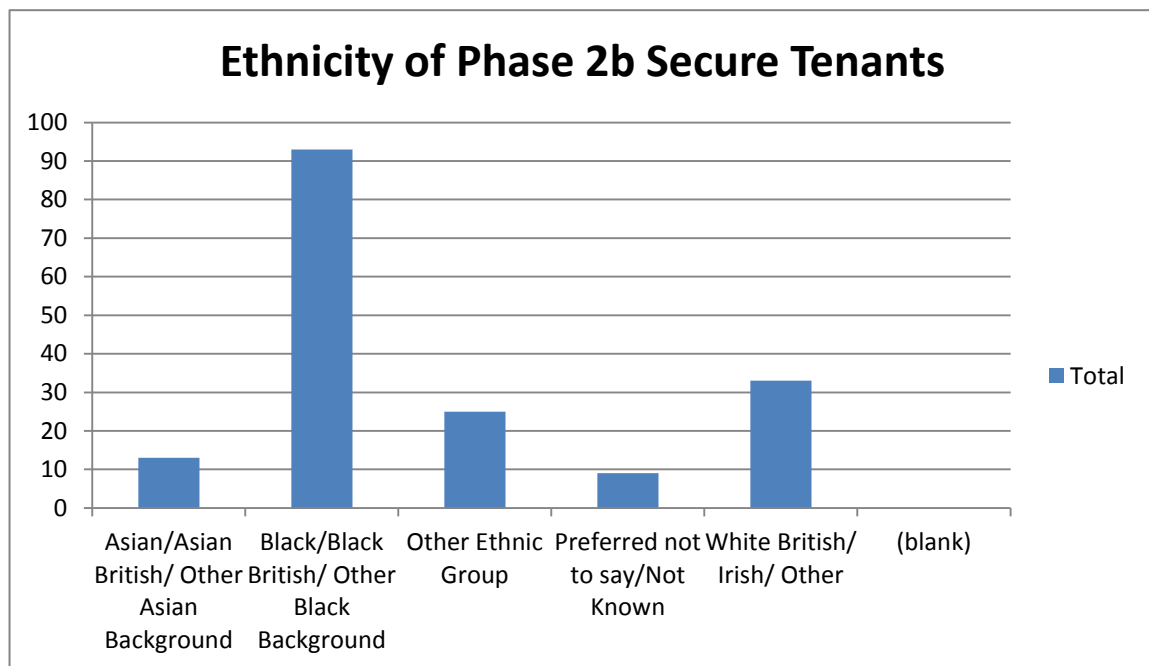
5. Pregnancy and Maternity

- The impact of Secure Tenants having to move from their current homes in Phase 2b to replacement homes in accordance with the Allocation Policy for Phase 2b, to enable their current home to be brought forward for

development as part of the South Kilburn regeneration programme, is likely to be greater for pregnant women and women on maternity leave, than for other Secure Tenants. Packing, moving and unpacking is likely to be difficult for such pregnant women and women on maternity leave. To mitigate this, section 6 of the Allocation Policy for Phase 2b, South Kilburn refers to changes in circumstances of Secure Tenants which includes if a Secure Tenant or a member of their household is expecting a baby and how Secure Tenants should confirm such changes.

6. Race

- The graph below provides a summary of the ethnicity of Secure Tenants with homes within Phase 2b, South Kilburn. This data on ethnicity was collected from Secure Tenants during housing needs assessment visits undertaken by the South Kilburn Re-housing Team in 2012. Specific housing needs, including property size, medical requirements, vulnerability issues etc. are collected at these visits.



- As per the above chart, the impact of the Allocation Policy will be felt by an above-average number of Secure Tenants from Black and Minority Ethnic (BAME) backgrounds, when compared with the ethnic profile of the borough. It is not considered that this impact, which is itself a statistical consequence of the ethnic profile of South Kilburn, can be mitigated in any practical way. However, the South Kilburn Regeneration Programme aims to achieve a substantial improvement in the living conditions of existing tenants as well as delivering wider benefits such as improved open spaces, new shops, new health facilities and a new consolidated school. Once the initial upheaval of moving is over, the regeneration would have a positive impact on Secure Tenants from BAME backgrounds.

7. Religion or Belief

- Currently data is not held on this protected characteristic so officers are not able to consider the impact the Allocation Policy may have on certain religious groups. However it is not anticipated that the Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn would have any particular impact on Secure Tenants with this protected characteristic as compared with other Secure Tenants.

8. Sex

- According to data collected from Secure Tenants during housing needs assessment visits undertaken by the South Kilburn Re-housing Team in 2012, 46% of households (80 Secure Tenants) in Phase 2b are occupied by a single female adult compared to 28% of households being occupied by a single male adult (48 Secure Tenants). Thus, the impact of the Allocation Policy for Phase 2b is likely to be greater for female Secure Tenants than male Secure Tenants. However, it is not considered that this impact, which is itself a statistical consequence of the household composition profile of South Kilburn, can be mitigated in any practical way. However, as aforementioned, the South Kilburn Regeneration Programme aims to achieve a substantial improvement in the living conditions of existing tenants as well as delivering wider benefits such as improved open spaces, new shops, new health facilities and a new consolidated school. Once the initial upheaval of moving is over, the regeneration would have a positive impact on female Secure Tenants.

9. Sexual Orientation

- In accordance with the Allocation Policy for Secure Tenants with homes in Phase 2b, Secure Tenants will be made one suitable offer of alternative accommodation within South Kilburn, outside South Kilburn (but in the south of the borough where possible) or outside of Brent, at the request of the Secure Tenant. This will assist Secure Tenants with protected characteristics to maintain existing support networks. It is not anticipated that the Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn would have any particular impact on Secure Tenants with this protected characteristic as compared with other Secure Tenants.

Please give details of the evidence you have used:

- Data collected from Secure Tenants with homes in Phase 2b, South Kilburn at housing needs assessment visits undertaken by the South Kilburn Re-housing Team in 2012
- Representations received in response to the statutory consultation undertaken on the Council's proposals to seek the Secretary of State's consent pursuant to Part V of Schedule 2 to the Housing Act 1985 to the disposal and development of Phase 2b for the purpose of Ground 10A of Schedule 2, to make a Compulsory Purchase Order (CPO) on properties in

Phase 2b that are currently occupied by Secure Tenants and consultation in connection with a draft Allocation Policy for Phase 2b.

4. Describe how the policy will impact on the Council's duty to have due regard to the need to:

(a) Eliminate discrimination (including indirect discrimination), harassment and victimisation;

The South Kilburn regeneration scheme proposes a phased redevelopment of the majority of the current housing stock by prioritising the redevelopment of the worst quality blocks and delivering new homes within a higher quality, better managed and more connected place. The proposition is for traditional street patterns, front doors, high quality domestic materials, and retail and community space in the right locations. The South Kilburn regeneration scheme also proposes new health facilities that meet the health needs of the existing population as well as the anticipated health needs of the increased population and a new consolidated school.

We aim to ensure that the South Kilburn regeneration programme will meet the varied individual needs and expectation of residents with homes due for demolition as part of the South Kilburn regeneration programme. The new homes in South Kilburn are available to Secure Tenants within South Kilburn regardless of their ethnicity, nationality or national origin, age, gender, sexuality, disability or faith.

(b) Advance equality of opportunity;

We also aim to ensure that everyone has equal access to services, regardless of their protected characteristics. We recognise the services provided to South Kilburn residents must be relevant, responsive and sensitive and that the Council must be fair and equitable in its provision of services to residents.

(c) Foster good relations

South Kilburn Neighbourhood Trust, a local regeneration charity working to bring about lasting change for the communities of South Kilburn, through its widening participation, seeks to find ways of involving and engaging with all local residents, particularly those who traditionally are 'hard to reach'.

5. What engagement activity did you carry out as part of your assessment?
Please refer to stage 3 of the guidance.

South Kilburn Regeneration Programme

As aforementioned, the Council undertook statutory consultation to seek views from Secure Tenants with homes in Phase 2b on three proposals: (i) to seek the Secretary of State's consent pursuant to Part V of Schedule 2 to the Housing Act 1985 to the disposal and development of Phase 2b for the purpose of Ground 10A of Schedule 2; (ii) to make a Compulsory Purchase Order (CPO) on properties in

Phase 2b that are currently occupied by Secure Tenants and; (iii) consultation in connection with a draft Allocation Policy for Phase 2b. Consultation was undertaken in accordance with the Phase 2b Consultation Strategy attached at Appendix 4 of the Executive report. The Council has considered the comments it received as part of this consultation process. The representations received and the Council's responses to them are attached at Appendix 6 of the Executive report.

6. Have you have identified a negative impact on any protected group, or identified any unmet needs/requirements that affect specific protected groups? If so, explain what actions you have undertaken, including consideration of any alternative proposals, to lessen or mitigate against this impact.

Please refer to stage 2, 3 & 4 of the guidance.

Some Secure Tenants who are allocated a new replacement home in South Kilburn may be adversely affected by the increased rent they will be required to pay for their new home. This issue was raised by representors in response to the statutory consultation undertaken. The landlord of the new affordable homes built as part of the South Kilburn regeneration programme will be owned and managed by Registered Providers. The rents charged by Registered Providers, known as target rents are higher than those charged by the Council. On 18th July 2011 the Council's Executive agreed to set rent levels at target rents to reflect the fact that the regeneration programme will not be in receipt of grant funding that was previously relied upon. Instead, homes for rent will be cross-subsidised by building homes for private sale. Charging target rents was seen as the only realistic way of affording the whole regeneration programme without grant funding that would require new 'Affordable Rent', at 80% of market rent, to be charged. Under the government's rent convergence policy, council rents will converge with target rents, whereby convergence is forecast for 2015-16. However, once convergence is reached, rent levels should be similar for council and Registered Provider properties of a similar size, location and condition. Rents charged for new build properties such as those being build as part of the South Kilburn regeneration programme will be higher than the rents on existing dwellings in the same area. On 17th April 2013, a letter was sent to all Secure Tenants with homes in Phase 2b to clarify, amongst other issues, the rent levels of new affordable homes on South Kilburn. A copy of the clarification letter is shown at Appendix 8 of the Executive report. It is also noted that tenants whose rent is met by housing Benefit are likely to continue to have their rent met by housing benefit in part/full in their new home (subject to any change in circumstances and the impact of the welfare reforms).

The Council's policy is to secure the regeneration of South Kilburn in accordance with a phased programme. Use of Ground 10A cannot by itself secure this aim. Therefore, as aforementioned, the Council will promote a CPO including properties occupied by Secure Tenants in Phase 2b. Under Ground 10A, if a Secure Tenant believes the Council's offer of a replacement home is not a Suitable Offer, they will ultimately have the opportunity of a hearing in the county court. Under CPO, Secure Tenants will not have the opportunity of such a hearing. However, if a Secure Tenant believes the Council's offer of a replacement home is not a Suitable

Offer, where a CPO is confirmed they will have the right to appeal in which there will be a two stage process whereby the Stage Two appeal is considered by the South Kilburn Programme Manager, with the view of an independent review body provided regarding the suitability of the offer of alternative accommodation. This appeals process is set out in the final Allocation Policy for Secure Tenants with homes in Phase 2b which is attached at Appendix 7 of the Executive report. Officers do not consider that the impact of this policy on groups of Secure Tenants with protected characteristics will be any different from the impact of the whole of Phase 2b of the South Kilburn regeneration programme on protected groups that are identified in this Equality Impact Assessment.

Please give details of the evidence you have used:

See above

7. Analysis summary

Please tick boxes to summarise the findings of your analysis.

Protected Group	Positive impact	Adverse impact	Neutral
Age	X		
Disability	X		
Gender re-assignment			X
Marriage and civil partnership			X
Pregnancy and maternity	X		
Race	X		
Religion or belief			X
Sex	X		
Sexual orientation			X

8. The Findings of your Analysis

Please complete whichever of the following sections is appropriate (one only). Please refer to stage 4 of the guidance.

No major change

No major change to the program is required following this Equality Analysis. The rationale for continuing the regeneration of the South Kilburn is clear; South Kilburn is identified as a priority for driving economic opportunity and regeneration within Brent – 2010-2014 (Brent Borough Plan). The Regeneration Strategy for 2010-2030 identifies the transformational change of South Kilburn within strategic priority 1. South Kilburn has been identified as a growth area within the Local Development

Framework Core Strategy, proposing that the area can accommodate up to 2,500 new homes, including the re-provision of homes for existing tenants.

The Council has considered and responded to the representations it received as part of the statutory consultation process, and has as a result further refined the Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn. A copy of the final Allocation Policy for Secure Tenants with homes in Phase 2b, South Kilburn is attached at Appendix 7 of the Executive report. Officers are recommending that the Executive approves the adoption of the final Allocation Policy which will apply to all Secure Tenants with homes in Phase 2b.

Adjust the policy X

Continue the policy X

Stop and remove the policy X

9. Monitoring and review

Please provide details of how you intend to monitor the policy in the future. Please refer to stage 7 of the guidance.

Updates on the South Kilburn regeneration programme are provided regularly which include equality analysis. This approach will continue going forward.

10. Action plan and outcomes

At Brent, we want to make sure that our equality monitoring and analysis results in positive outcomes for our colleagues and customers.

Use the table below to record any actions we plan to take to address inequality, barriers or opportunities identified in this analysis.

Action	By when	Lead officer	Desired outcome	Date completed	Actual outcome
Provide updates on the South Kilburn regeneration	Regularly	Abigail Stratford	Provide an update on the progress being made on the South Kilburn		

programme, including updates on Phase 2b and updates on equality analysis			regeneration programme and seek decisions to ensure continued progress is made.		
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Please forward to the Corporate Diversity Team for auditing.

Introduction

The aim of this guidance is to support the Equality Analysis (EA) process and to ensure that Brent Council meets its legal obligations under the Equality Act 2010. Before undertaking the analysis there are three key things to remember:

- It is very important to keep detailed records of every aspect of the process. In particular you must be able to show a clear link between all of your decisions and recommendations and the evidence you have gathered.
- There are other people in the council and in your own department who have done this before and can offer help and support.
- The Diversity and Consultation teams are there to advise you.

The Equality Act 2010

As a Public Authority, Brent Council is required to comply with the Public Sector Equality Duty (PSED) contained in the Equality Act 2010. These duties require Brent Council to have 'due regard' to the need to

- Eliminate discrimination, be it direct or indirect discrimination
- Advance equality of opportunity between persons who share a relevant protected characteristic and others who do not share it; and
- Foster good relations between people who share a protected characteristic and those who do not share it

The equality duty covers:

- Age
- Disability
- Gender reassignment
- Pregnancy and maternity
- Marriage and civil partnership (direct discrimination only)
- Race
- Religion or belief
- Sex (formally known as gender)
- Sexual orientation

What is equality analysis?

Equality Analysis is core to policy development and decision making and is an essential tool in providing good services. Its purpose is to allow the decision maker to answer two main questions.

- Could the policy have a negative impact on one or more protected groups and therefore create or increase existing inequalities?
- Could the policy have a positive impact on one or more protected groups by reducing or eliminating existing or anticipated inequalities?

What should be analysed?

Due consideration of the need for an Equality Analysis should be addressed in relation to all policies, practices, projects, activities and decisions, existing and new. There will be some which have no equalities considerations, but many will. Where an EA is undertaken, some policies are considered a higher risk than others and will require more time and resources because of their significance. This would include:

- Policies affecting a vulnerable group such as young people, the elderly and people with a disability
- Policies related to elective services such as Sports Centres or Libraries
- High profile services
- Policies involving the withdrawal of services
- Policies involving significant reductions in funding or services
- Policies that affect large groups of people
- Policies that relate to politically sensitive issues

It can sometimes be difficult to identify which policies are more sensitive. If you are in doubt seek advice from a more senior officer or the Diversity Team.

When should equality analysis be done?

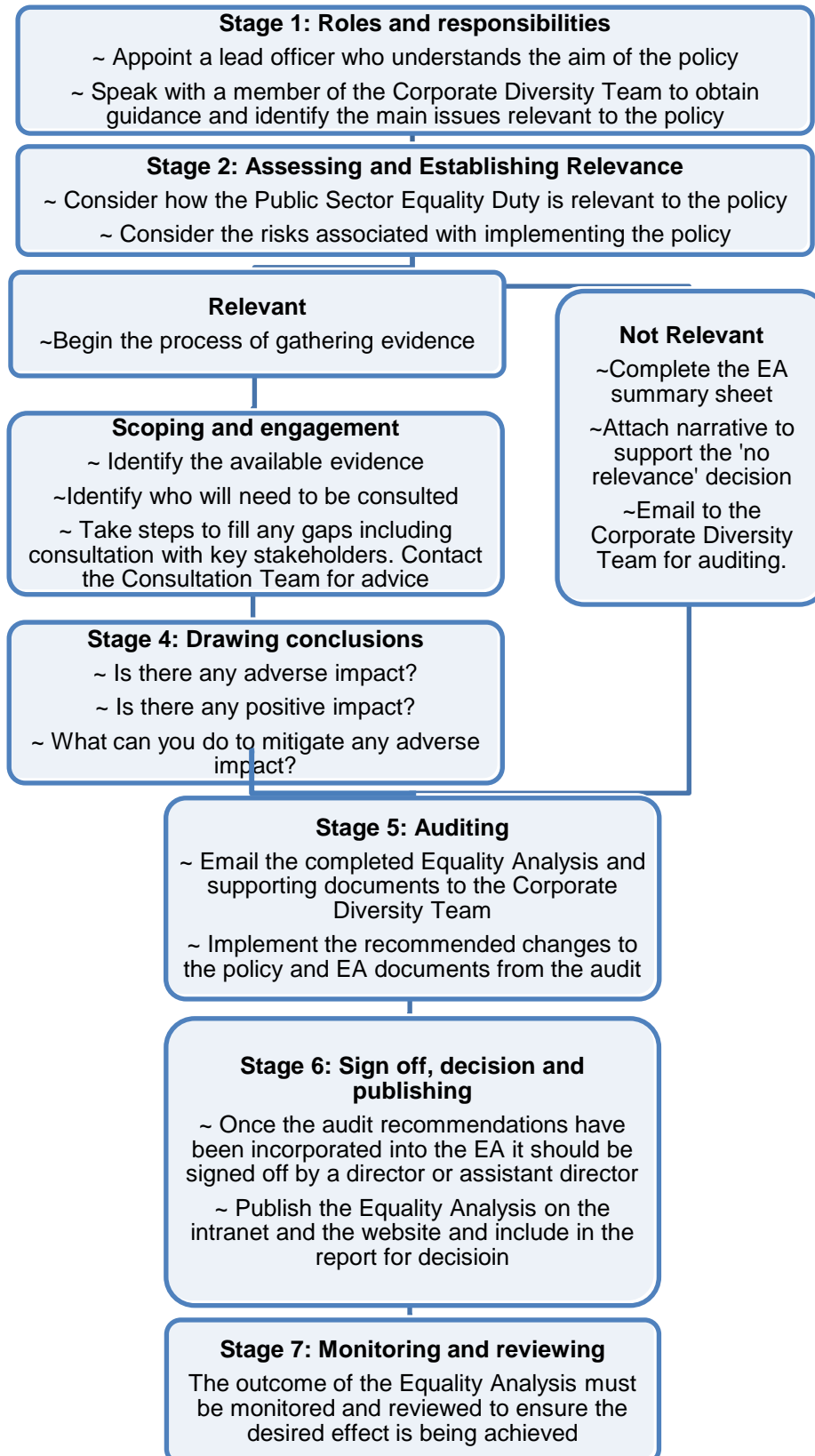
The EA must be completed before the policy is sent to the decision maker but should be carried out at the earliest possible stage. The advantage of starting early is that the equalities data informs and shapes the policy as it develops and progresses and this allows more time to address issues of inequality. You should also bear in mind that several changes may be happening at the same time. This would mean ensuring that there is sufficient relevant information to understand the cumulative effect of all of these decisions.

Positive action

Not all policies can be expected to benefit all groups equally, particularly if they are targeted at addressing particular problems affecting one protected group. (An example would be a policy to improve the access of learning disabled women to cancer screening services.) Policies like this, that are specifically designed to advance equality, will, however, also need to be analysed for their effect on equality across all the protected groups.

Brent Council's Equality Analysis Process

This flow chart sets out the process for carrying out an EA. Details on each stage of the process follow. Please note that it may be necessary to consult the Corporate Diversity team at each stage and that Legal may also need to be involved. This should be factored in to the time scale.



Stage 1: Roles and Responsibilities

The first stage in the process is to allocate the following roles.

Role	Responsibilities and tasks
Decision maker - the person or group making the policy decision (e.g. CMT/Executive/Chief Officer).	<ul style="list-style-type: none"> • Check that the analysis has been carried out thoroughly: • Read and be familiar with the EA and any issues arising from it and know, understand and apply the PSED. (The evidence on which recommendations are based must be available to this person.) • Take account of any countervailing factors e.g. budgetary and practical constraints
The officer undertaking the EA	<ul style="list-style-type: none"> • Contact the Corporate Diversity and Consultation teams for support and advice • Develop an action plan for the analysis • Carry out research, consultation and engagement if required • Develop recommendations based on the analysis • Submit the EA form to the Diversity team for audit with the evidence and any other relevant documents including the report the EA will be attached to • Incorporate the recommendations of the audit • Include the Equalities Analysis in papers for decision-makers
The Corporate Diversity Team. Usually an individual officer will be assigned at the start of the process	<ul style="list-style-type: none"> • Provide support and advice to the responsible officer • Carry out the audit of the EA to monitor quality standards and ensure it is sufficiently rigorous to meet the general and public sector duties. • Return the analysis to the responsible officer for further work if it fails to meet the necessary standard • Consult Legal if necessary (this stage of the process will take at least 5 days)
The council officer responsible for signing off the EA. Usually a senior manager within the relevant directorate	<p>Ensure:</p> <ul style="list-style-type: none"> • That the EA form is completed • That any issues raised as part of the auditing process have been fully dealt with • That the EA, the evidence used and any issues arising from the analysis are brought to the attention of the decision maker • Ensure that the findings are used to inform service planning and wider policy development.

Stage 2: Assessing and Establishing Relevance

We need to ensure that all of our policies and key decisions, both current and proposed, have given appropriate consideration to equality. Consideration of the need for an EA needs to be given to all new policies; all revised policies, all key decisions and changes to service delivery need an EA. Those that are more relevant will require more resources and data.

The following questions can help you to determine the degree of relevance, but this is not an exhaustive list:

Key Questions:

- Does the policy have a significant effect in terms of equality on service users, employees or the wider community? Remember that relevance of a policy will depend not only on the number of those affected but also by the significance of the effect on them.
- Is it a major policy, significantly affecting how functions are delivered in terms of equality?
- Will it have a significant effect on how other organisations operate in terms of equality?
- Does the policy relate to functions that previous engagement has identified as being important to particular protected groups?
- Does or could the policy affect different protected groups differently?
- Does it relate to an area with known inequalities (for example, access to public transport for disabled people, racist/homophobic bullying in schools)?
- Does it relate to an area where equality objectives have been set by Brent Council?

If the answer to any of the above is “yes”, you will need to carry out an Equalities Analysis.

“Not relevant”

If you decide that a policy does not impact on any of the equality needs contained in the public sector equality duty, you will need to:

- Document your decision, including the reasons and the information that you used to reach this conclusion. **A simple statement of no relevance to equality without any supporting information is not sufficient, nor is a statement that no information is available.** This could leave you vulnerable to legal challenge so obtaining early advice from the Corporate Diversity team would be helpful.
- Complete the EA Form and send it to the Corporate Diversity Team for auditing. If the Corporate Diversity Team advises that policy is relevant then you will need to continue the EA process (See flowchart). If the Corporate Diversity Team advises that the policy is not relevant then you will need to have it signed off, publish it and put in place monitoring arrangements for the policy.

Stage 3: Scoping

Scoping establishes the focus for the EA and involves carrying out the following steps:

- Identify how the aims of the policy relate to equality and which aspects have particular importance to equality.
- Identify which protected groups and which parts of the general equality duty the policy will, or is likely to, affect.
- Identify what evidence is available for the analysis, what the information gaps are, and establish which stakeholders can usefully be engaged to support the analysis.

Think about:

- The purpose of the policy, and any changes from any existing policy
- The reason for the policy
- The context
- The beneficiaries
- The intended results

At this early stage you should start to think about potential effects on protected groups. This could mean that you decide to change your overall policy aims or particular aspects of the policy in order to take better account of equality considerations. It is often easier to do this at an earlier stage rather than having to reconsider later on in the process.

Sources of information

It is important to have as much up-to-date and reliable information as possible about the different groups likely to be affected by the existing or proposed policy. The information needed will depend on the nature of the existing or proposed policy, but it will probably include many of the items listed below:

- The Brent Borough profile for demographic data and other statistics
- Census findings; the 2011 census data will be available during 2012
- Equality monitoring data for staff and/or service users
- Reports and recommendations from inspections or audits conducted on service areas
- Previous reports that have been produced either on a similar topic or relating to the same service user group
- Responses to public enquiries on similar topics e.g. Freedom of Information requests
- Comparisons with similar policies in other departments or authorities to help you identify relevant equality issues.
- Analysis of enquiries or complaints from the public to help you understand the needs or experiences of different groups.
- Recent research from a range of national, regional and local sources to help you identify relevant equality issues.
- Results of engagement activities or surveys to help you understand the needs or experiences of different groups.

- Local press and other media. This will tell you whether there is public concern about possible equalities implications and help you to highlight issues for engagement

Many of these sources will be consulted as a matter of course when reviewing or developing a policy. Equalities considerations are one part of the policy process, not an extra.

Service user information

The type of information you need will depend on the nature of the policy. However, information relating to service users is usually essential. Consider:

- The full range of information that you already have about the user group e.g. information contained within service reviews, audit reports, performance reviews, consultation reports
- Who actually uses the service?
- When do they use it?
- How do they use it and what are their experiences?
- Are there alternative sources of provision that could be accessed?
- Who will be using the service in the future?
- Information from groups or agencies who deliver similar services to your target group e.g. survey results from voluntary and community organisations.

Identify your information gaps

If you do not have equality information relating to a particular policy or about some protected groups, you will need to take steps to fill in your information gaps. This could mean doing further research, undertaking a short study, conducting a one off survey or consultation exercise, holding a focus group etc.

Engagement

The Consultation team are available to advise on all aspects of engagement. You may wish to carry out engagement, which can help you to:

- Gather the views, experiences and ideas of those who are, or will be, affected by your decisions.
- Base your policy on evidence rather than on assumptions
- Check out your ideas
- Find solutions to problems and develop ways to overcome barriers faced by particular groups.
- Design more appropriate services,
- Monitor and evaluate the success of your policies and understand where improvements may be necessary.
- Avoid the costs of remedying and adapting services after their implementation
- Pre-empt complaints, which can be costly and time-consuming.

But remember you don't always have to consult or embark upon engagement if you already have enough information to assess the likely impact of the policy change on the equality needs, and if there is no other legal duty to consult. This engagement

can form part of the broader consultation being carried out around service changes. You can also use recent engagement and research activities as a starting point, for example on a related policy or strategy and you can use documentation resulting from other equality analysis that Brent Council (or others) have undertaken.

For your engagement to be effective you will need to:

- Think carefully about who you should engage with. You will need to prioritise those who are most likely to be affected by the policy and those who will experience the greatest impact in terms of equality and good relations.
- In regard to people with a disability, as good practice it is recommended that they should be actively involved in engagement activity which directly affects them or the services that they receive.
- Make sure that the level of engagement is appropriate to the significance of the policy and its impact on equality
- Consider what questions you will need to ask, in order to understand the effect of the policy on equality. If you find it difficult to frame suitable questions you may take advice from the Corporate Diversity and Consultation teams
- Link into existing forums or community groups or to speak with representatives to help you reach less visible groups or those you have not engaged with before.
- Create opportunities for people to participate in supportive and safe environments where they feel their privacy will be protected, or via technology such as the internet
- Think of strategies that address barriers to engagement. Other people in the council have experience of this and can advise, as can the Corporate Diversity team and the Consultation team.

Stage 4: Drawing conclusions

You will need to review all of the information you have gathered in order to make a judgement about what the likely effect of the policy will be on equality, and whether you need to make any changes to the policy.

You may find it useful to ask yourself “What does the evidence (data, consultation outcomes etc.) tell me about the following questions”:

- Could the policy outcomes differ between protected groups? If so, is that consistent with the policy aims?
- Is there different take-up of services by different groups?
- Could the policy affect different groups disproportionately?
- Does the policy miss opportunities to advance equality and foster good relations, including, for example, participation in public life?
- Could the policy disadvantage people from a particular group?
- Could any part of the policy discriminate unlawfully?
- Are there other policies that need to change to support the effectiveness of the policy under consideration?

If the answer to any of the above is "yes", you should consider what you can do to mitigate any harmful effects. Advice from the Diversity team will be particularly helpful at this stage.

You will also want to identify positive aspects of the policy by asking yourself:

- Does the policy deliver practical benefits for protected groups?
- Does the policy enable positive action to take place?
- Does the policy help to foster good relations between groups

Having considered the potential or actual effect of your policy on equality, you should be in a position to make an informed judgement about what should be done with your policy.

There are four main steps that you can take:

- **No major change**
- **Adjust the policy**
- **Continue the policy**
- **Stop and remove the policy**

(please see EA form for detailed descriptions of each decision)

Decisions may involve careful balancing between different interests, based on your evidence and engagement. For example, if the analysis suggests the needs of two groups are in conflict, you will need to find an appropriate balance for these groups and for the policy in question. The key point is to make sure the conclusions you reach can be explained and justified. Speak to the Diversity team if you are unsure. As a result of your analysis you may need to develop new equality objectives and targets. These should be documented on the EA form.

Stage 5: Auditing

Once you have completed the EA you will need to complete the EA Form and send it to the Corporate Diversity Team for auditing. It is important to ensure that the EA Form is completed as fully as possible. Documenting all of your analysis is important to ensure that you can show how the general and specific duties are being met. This aspect of the analysis has been subject to legal challenge so you need to be able to show how you reached your conclusions. The audit process involves the Corporate Diversity Team reviewing the completed form, the information and evidence. Sometimes this may require advice from Legal. You need to bear in mind that this will take at least five days. The team will send you back a feedback form with comments and recommendations which you will need to action prior to the sign off of the form.

Stage 6: Sign Off, Decision and Publishing

Once the EA Form is completed, the document must be signed off and the completed document must be sent to the Corporate Diversity Team to be published on the council website.

Decision-making

In order to have due regard to the aims of the public sector equality duty, decision-making must be based on a clear understanding of the effects on equality. This means that Directors, CMT and others who ultimately decide on the policy are fully aware of the findings of the EA and have due regard to them in making decisions. They are also entitled to take into account countervailing factors such as budgetary and practical constraints.

Stage 7: Monitoring and Reviewing

Your EA, and any engagement associated with it, will have helped you to anticipate and address the policy's likely effects on different groups. However, the actual effect of the policy will only be known once it has been introduced. You may find that you need to revise the policy if, for instance:

- Negative effects do occur
- Area demographics change, leading to different needs,
- Alternative provision becomes available
- New options to reduce an adverse effect become apparent

You will need to identify a date when the policy will be reviewed to check whether or not it is having its intended effects. This does not mean repeating the EA, but using the experience gained through implementation to check the findings and to make any necessary adjustments. Consider:

- How you will measure the effects of the policy?
- When the policy will be reviewed (usually after a year) and what could trigger an early revision (see above)?
- Who will be responsible for monitoring and review?
- What type of information is needed for monitoring and how often it will be analysed?
- How to engage stakeholders in implementation, monitoring and review?

Section 3: Glossary

Civil partnership: Legal recognition of a same-sex couple's relationship. Civil partners must be treated the same as married couples on a range of legal matters.

Direct discrimination: This refers to less favourable treatment of one individual, if, because of that person's protected characteristic, that person is treated less favourably than another. Direct discrimination cannot be justified unless it is discrimination on the grounds of age.

Disability: A person has a disability if s/he has a physical or mental impairment which has a substantial and long-term adverse effect on their ability to carry out normal day-to-day activities.

Equality information: The information that you have (or that you will collect) about people with protected characteristics that will help you to show compliance with the equality duty. This may include the findings of engagement with protected groups and others and evidence about the effect of your policies on protected groups. It includes both qualitative and quantitative information, as well as evidence of analysis you have undertaken.

Gender reassignment: This is the process of transitioning from one sex to another. See also trans, transgender, transsexual.

Harassment: Unwanted conduct related to a protected characteristic that has the purpose or effect of violating a person's dignity or creates an intimidating, hostile, degrading, humiliating or offensive environment. It may also involve unwanted conduct of a sexual nature or be related to gender reassignment or sex.

Indirect discrimination: This is when a neutral provision, criterion or practice is applied to everyone, but which is applied in a way that creates disproportionate disadvantage for persons with a protected characteristic as compared to those who do not share that characteristic, and cannot be shown as being a proportionate means of achieving a legitimate aim.

Mitigation: This is when measures are put in place that lessen the negative effects of a policy or policies on protected groups.

Objective justification: Your provision may indirectly discriminate against a particular group if:

- It is a proportionate means to achieve a legitimate end
- The discrimination is significantly outweighed by the benefits
- There is no reasonable alternative to achieve the legitimate end

For example, some employers have policies that link pay and benefits to an employee's length of service, such as additional holiday entitlement for long-serving employees. This may indirectly discriminate against younger people who are less likely to have been employed for that length of time, but in most circumstances it is seen as being a proportionate way of encouraging staff loyalty.

Direct discrimination on the grounds of age can also be objectively justified (no other direct discrimination can be).

Positive action: Lawful actions that seeks to overcome or minimise disadvantages that people who share a protected characteristic have experienced, or to meet their different needs (for example, providing mentoring to encourage staff from under-represented groups to apply for promotion).

Pregnancy and Maternity: Pregnancy is the condition of being pregnant. Maternity is the period after giving birth and is linked to maternity leave in the employment context. In the non-work context, protection against maternity discrimination is for 26 weeks after giving birth, including as a result of breastfeeding.

Proportionality: The weight given to equality should be proportionate to its relevance to a particular function. This may mean giving greater consideration and resources to functions or policies that have the most effect on the public or on employees.

Race: This refers to a group of people defined by their colour, nationality (including citizenship), ethnic or national origins.

Reasonable adjustment: Public authorities making adjustments to the way in which they carry out their functions so that disabled people are not disadvantaged by the way in which those functions are carried out. This is with regard to policies, practices or procedures, premises, and the provision of auxiliary aids or services.

Relevance: How far a function or policy affects people, as members of the public, and as employees of the authority. Some functions may be more relevant to some protected groups than to others, and to one or more of the three elements of the general equality duty. The function or policy may still be relevant if the numbers affected by it are very small.

Religion or belief: Religion means any religion, including a reference to a lack of religion. Belief includes religious and philosophical beliefs including lack of belief (for example, Atheism). Generally, a belief should affect your life choices or the way you live for it to be included.

Sexual orientation: This is whether a person's sexual attraction is towards their own sex, the opposite sex or to both sexes.

Trans: The terms 'trans people' and 'transgender people' are both often used as umbrella terms for people whose gender identity and/or gender expression differs from their birth sex, including transsexual people (those who propose to undergo, are undergoing or have undergone a process of gender reassignment to live permanently in their acquired gender), transvestite/cross-dressing people (those who wear clothing traditionally associated with the other gender either occasionally or more regularly), androgyne/polygender people (those who have non-binary gender identities and do not identify as male or female), and others who define as gender variant.

Transgender: An umbrella term for people whose gender identity and/or gender expression differs from their birth sex. They may or may not seek to undergo gender reassignment hormonal treatment/surgery. Often used interchangeably with trans.

Transsexual: A person who intends to undergo, is undergoing or has undergone gender reassignment (which may or may not involve hormone therapy or surgery). Transsexual people feel the deep conviction to present themselves in the appearance of the opposite sex. They may change their name and identity to live in the preferred gender. Some take hormones and have cosmetic treatments to alter their appearance and physical characteristics. Some undergo surgery to change their bodies to approximate more closely to their preferred gender. Transsexual people have the protected characteristic of gender reassignment under the Equality Act 2010. Under the Act, gender reassignment is a personal process rather than a medical one and it does not require someone to undergo medical treatment in order to be protected.

Victimisation: Subjecting a person to a detriment because they have made a complaint of discrimination, or are thought to have done so; or because they have supported someone else who has made a complaint of discrimination. Victimisation is unlawful under the Equality Act 2010.

A Summary of the Equality Act 2010

The Equality Act 2010 replaces the existing anti-discrimination laws with a single Act. The legislation covers:

- Employment and work
- Goods and services
- The exercise of public functions
- Premises
- Associations
- Transport
- Education

The act prohibits:

- Direct discrimination
- Indirect discrimination
- Discrimination by association
- Discrimination by perception
- Discrimination arising from disability
- Victimisation
- Harassment

The new legislation no longer refers to 'diversity strands' instead it introduces the concept of 'protected characteristics or groups, the protected characteristics are:

- Age
- Disability
- Gender reassignment
- Race
- Religion or belief
- Sex
- Sexual orientation
- Marriage and civil partnership
- Pregnancy and maternity

The Public Sector Equality Duty

The public sector equality duty requires that the council must, in the exercise of its functions, have due regard to the need to:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
- Advance equality of opportunity between people who share a protected characteristic and those who do not.
- Foster good relations between people who share a protected characteristic and those who do not.

These are generally referred to as the three arms of the duty. In relation to 'fostering' there is a duty to have due regard to the need to tackle prejudice and promote understanding.

Equality of opportunity is expanded by placing a duty on the Council to have due regard to the need to:

- Remove or minimize disadvantages connected to a characteristic of a protected group.
- Take steps to meet the needs of protected groups.
- Encourage participation of protected groups in public life where participation is proportionately low.

There is also a specific requirement that councils must take steps to take account of a person's disability and there is a duty to make reasonable adjustments to remove barriers for disabled people. The duty is 'anticipatory'. For example, Brent Council cannot wait until a disabled person wants to use its services, but must think in advance (and on an ongoing basis) about what people with a range of impairments might reasonably need.